

DRINKING WATER STATE REVOLVING FUND

LOAN APPLICATION 2007

Delaware Health and Social Services
Division of Public Health
Office of Drinking Water
655 Bay Road, Suite 203
Dover, DE 19901
Phone (302) 741-8585 · Fax (302) 741-8631

Enclosed are instructions and forms for a loan application to the State of Delaware's Drinking Water State Revolving Fund (DWSRF). Please answer all questions completely and accurately. Attach additional pages if needed.

Submit the original plus 2 Copies of each application no later than **January 4, 2008** to:

Heather Warren
Office of Drinking Water
Blue Hen Corporate Center
655 Bay Road, Suite 203
Dover, Delaware 19901

The following items must be included with each copy of your application:

- Loan application
- Conceptual plans—layouts (include alignments, right of ways, and footprints)
- Organizational chart
- Proposal from private utility (municipals only)
- Current and proposed user rate schedule
- Current budget
- Audited financial statements of the last 3 fiscal years
- Annual reports of the last 3 fiscal years
- Latest Bond Rating (if available)
- Last Bond Official Statement (if applicable)
- Town charter (municipals only)
- Charter Restrictions on the Issuance of Debt (if applicable)
- Inter-municipal Service Agreement (if applicable)
- Articles of Incorporation (private companies only)
- Proof of line of credit, available funds or some other means of interim financing

Questions?

Contact Heather Warren at the Office of Drinking Water (302) 741-8585.

Email <u>Heather.Warren@state.de.us</u> to request an electronic version of this form.

Section I: General Information

Public Drinking Wat	er System:		
Project Title:			
	nd Address: (P.O. Box or S		
Name	:		
Addre	ess:		
	-		_
Phone	»:	Fax:	
Email	:		
Primary Contact (Au	thorized Official):		
Name	:		
Addre	ess:		
Phone	y:	Fax:	
Email	:		
Project Contact (Con	sulting Engineer):		
Name	:		
Addre	ess:		
Phone	»:	Fax:	

Legal Owner of	r of System:	
	Name:	
	Address:	
	Phone:Fax:	
	Email:	
Ownership Inf	information:	
Does th	s the entity applying for this DWSRF Loan own the water system? Yes No	
	If "NO," please list owner of the water system:	
system	s the entity applying for this DWSRF Loan hold the CPCN for the area in whem is located? Yes No If "NO," please list who holds the CPCN for this area:	nich the water
Type of public	lic water system:	
	 Municipally-owned community Community Non-transient non-community Transient non-community 	
Location of pu	public water system:	
	New Castle CountyKent CountySussex County	
Type of owner	nership:	
	Public Private for Profit Private Non-profit	

Section II. Project Information

Check only existing problems to be remediated by this project.

Proposed project will eliminate a water <i>quality</i> deficiency:
Acute:
E. coli
Nitrate
Nitrite
Non-Acute:
Total Coliform Bacteria
Volatile Organic Chemicals (VOCs), including MTBE
Total Trihalomethanes (TTHMs)
Synthetic Organic Chemicals (SOCs)
Trace Metals
Unregulated VOCs
Unregulated SOCs
Turbidity
Radiologicals
Lead/Copper
Cacandami Standarda
Secondary Standards: Iron
Trace Metals (such as manganese, silver, copper)
pH Chloride
Total Dissolved Solids
Sulfate
Taste
Odor
Color
Proposed project will eliminate a water <i>quantity</i> deficiency:
Acute:
System water pressure less than 25 psi
Water shortages – lack of adequate supply
water shortages—tack of adequate suppry
Chronic:
Water shortages – lack of adequate storage
Water shortages – during peak demand
System water pressure greater than 100 psi
Proposed project will eliminate treatment and/or design deficiency:
(Please list all deficiencies to be remediated by this project)

Propo	sed project will eliminate a security deficiency: Treatment Plant Storage Site Distribution System Source Electronic
	Proposed project will allow for returning to compliance with the following Safe Drinking Water Act (SDWA) Regulation(s): Lead/Copper Rule Surface Water Treatment Rule Stage 1 Disinfectants/Disinfection Byproducts Phase I, II, or V Total Coliform Rule Interim Enhanced Surface Water Treatment Rule Radionuclides Long-Term I Enhanced Surface Water Treatment Rule Filter Backwash Rule MTBE Primary Standard Arsenic
	Proposed project will eliminate a compliance or enforcement status with the Office of Drinking Water: Significant Non-Compliance Active Bilateral Compliance Agreement Alternate Contaminant Level Active Administrative Compliance Order Proposed project will allow for compliance with the following future SDWA Regulation(s): Groundwater Rule
	 Radon Sulfate Long-Term II Enhanced Surface Water Treatment Rule Stage II Disinfectants/Disinfection Byproducts Rule
	Proposed project will result in regionalization: Consolidation of multiple non-complying water systems Consolidation with one non-complying water system Consolidation of complying water systems Service to areas of existing private wells with water quality deficiencies Service to areas with existing private wells Emergency interconnection with another public water system
	List all consolidated systems and/or areas with private wells to be included with this project:
	Do all sources have master meters? Ves No

If syst	em charges for water usage, does the rate structure promote conservation? N/A Yes No
	If "YES", please briefly describe:
Does	the water system have an unaccounted water loss of less than 10%? Yes No
	If "YES," please briefly describe process to account for all water:
I d a m 4 i	
	fy the water system's licensed drinking water operator and provide license number.
Name	: License #
	re are several operators, please list the Direct Responsible Charge, as specified in vare Regulations.
Does	the operator possess all applicable treatment endorsements? Yes No
Does	the water system have a documented maintenance schedule?
	Yes No If "YES," please provide documentation.
Does	the water system implement a Cross Connection Control Program?
	Yes No If "YES." please provide documentation.

A	. Status of Preliminary Engineering:		
В.	Status of Environmental Information I	Document:	
C.	Status of Final Plans and Specification	ns:	
D	. Additional Comments:		
Proposed	Schedule	Month/Year	
A.	Submit Final Plans		
B.	Advertise for Bids		
C.	Award Contracts		
D.	Begin Construction		
E.	Complete Construction		
F.	Begin Operations		
	osed schedule should be achievable an an closing. Financial penalties may b		ojects should be ready to proceed at the rojects do not progress in a timely
Section	III. System Review		
Syst	em Information		
Curr	rent number of service connections _		
Nun	nber of metered service connections _		

Describe where the project is in each process, including timelines.

	Will the proposed project increase the number of service connections?					
	If "	Yes," how many new connec	tions?			
	Hov	w many new metered connect	tions?			
	Proj	jected annual growth in custo	omers		%	
	Proj	jected annual growth (# of ne	w connection	s antici	pated each year)	
	Pop	oulation Demographics				
	Res	idential Population:	Current		Projected 1 Year	Projected 5 Years
		Year Round				
		Seasonal				
	Exis	sting total daily usage		_ gpd		
	Dor	mestic flow		%		
	Indi	ustrial/commercial flow		%		
	Five	e (5) largest users of the wate	r system			
		Us	er		Monthly A	Average (gallons)
		1)			_	
		2)				
		3)				
		3) 4)				
		,				
Enc	elose (4)				
		4) 5)	or Company			
	ction	4)5)a copy of the Town Charter of	or Company			
Sec	ction	4)	or Company . tion	Articles	of Incorporation	
Sec	ction Ger	4)	or Company . tion	Articles	of Incorporation	
Sec	ction Ger A.	4)	or Company of tion Municipal (Articles	of Incorporation nty () Private	

	Source	Amount	Commitment Date
		\$	
		\$	
		\$	
		tal \$	
Pro	eject budget information:		
A.	Non-construction (administrat	tive, legal, engineering, etc.)	
	a. Administration expense	\$	
	b. Land, Right-of-Way	\$	
	c. Engineering basic fees	\$	
	d. Other engineering fees	\$	
	e. Project inspection fees	\$	
	f. Closing costs	\$	
	g. Permits	\$	
	h. Other (Explain)	\$	
	Total non-construction costs		\$
3.	Construction and Project Impr	rovement	
	a. New source	\$	
	b. Treatment plant	\$	
	c. Treatment upgrade	\$	
	d. Storage	\$	
	e. Distribution	\$	
	f. Other	\$	
	Total construction costs		\$
C.	Contingencies		\$
D.	Total cost of project $(A + B + C)$	<i>C</i>)	\$
An	nual operation, maintenance, a	nd replacement/estimated co	st for proposed facilit
A.	Labor	\$	
В.	Utilities	\$	
C.	Materials	\$	

	D.	Outside services	\$	
	E.	Miscellaneous expenses	\$	
	F.	Equipment replacement	\$	
	G.	Total O, M, & R cost for proposed facility	\$	
5.	Tot	al estimated annual facilities costs		
	A.	Net O, M, & R (existing)	\$	
	B.	Annual Debt Service (existing)	\$	
	C.	Net O, M,& R (proposed)	\$	
	D.	Annual Debt Service (proposed)	\$	
		Total Annual Costs	\$	
		Comments:		
6.	Sou	rces of revenues as a percentage of total annua	l water revenues	
	A.	Residential share	%	
	B.	Industrial/commercial share	%	
	C.	Other (Explain)	%	
7.	Тур	pe of security applicant proposes for the loan:		
	A.	Pledge of Revenue of the water system only	()	
	B.	Pledge of Revenue of water and sewer system	()	
	C.	General Obligation	()	
	D.	Mortgage/Lien on the facility	()	
	E.	Other:	()	
8.	Ta	x Base		
	Ter	n (10) principal taxpayers in the service area (mun	icipal systems only)	
			1 3	Number of
		Name of Individual/Firm	Type of Business	Employees
	1)			
	2)			
	3)			
	4)			
	5)			

			s (municipal systems o		
Y	Year A	ssessed Property Value	Appraised Value (if different)	Tax Rate	Total Tax Levy
Wate	er Rates				
A.	Current w	ater rate:			
	•		proposed to assist in reti proposed project? ()	-	ot service and othe
C.	If "Yes,"	what rates are being	g considered?		
Sewe	er Rates				
A.	Is the serv	ice area of the water	er system on public sewe	er? () Yes	() No
B.	If "Yes,"	what is the sewer ra	nte?		
Inco	rporated 1	municipalities serv	viced by the system:		
Othe	- er incorno	- rated municinaliti	ies impacted by the pro	niect:	
	_	_	tes impacted by the pro		
	ning Info		tota local regional or a	than planning an	ungoval?
	Does the a	•	tate, local, regional, or o) No	uner prammig ap	pprovar?
A.		() 105 (
	If "Yes,"	Approving Agency			Date Approved
В.		Approving Agency			Date Approved
В.	1)	Approving Agency			Date Approved

D.	If "Y	Yes," does the project conform to the plan? () Yes () No		
E.	E. Identify any current or pending permits/approvals to construct and/or operate the facility including:			
	1)	Construction Permit		
	2)	Sedimentation and Erosion Control Plan		
	3)	Department of Transportation		
	4)	Building Permit		

Section V. Environmental Review

1. Introduction

A. There are three levels of Environmental Review:

Other (Specify)

- 1) Categorical Exclusion
- 2) Environmental Assessment
- 3) Environmental Impact Statement

2. Categorical Exclusion

- A. The Environmental Information Document must identify the purpose and need for the project as well as providing a brief description of its scope and site location maps.
- B. All applicants must complete the Environmental Screening Checklist on page 16.
- C. If the Categorical Exclusion is concurred with by all parties, then no further Environmental Review is required.
- D. If the Categorical Exclusion is not concurred with, then the next level of Environmental Review (Environmental Assessment) must be completed for the project.
- E. If a Categorical Exclusion is granted, the applicant must publish an advertisement in a local newspaper. The Categorical Exclusion will also be distributed to parties with known interest.

3. Environmental Assessment

- A. The Environmental Information Document must provide sufficient data, information, and analysis to determine whether an Environmental Impact Statement (EIS) is necessary or if a Finding of No Significant Impact (FONSI) can be issued.
- B. The Environmental Information Document must address and consider both the direct and indirect environmental impacts of the selected alternative. Both adverse and beneficial impacts need to be identified and considered, and the rationale for the chosen alternative outlined. Direct impacts are caused by the construction and indirect impacts are caused by the development made as a result of the project. The assessment must also evaluate and discuss the impacts that would result without the project.

11

- C. When the Environmental Information Document indicates that no significant impact is anticipated or the project is altered to eliminate any significant adverse impacts, a Finding of No Significant Impact (FONSI) may be issued and made available to the public.
- D. The Environmental Assessment will be included as part of the FONSI. The FONSI will list any mitigation measures necessary to make the recommended alternative environmentally sound.
- E. Public Notice of the FONSI must include publication in a local newspaper. The formal comment period (30 days) must be provided for all public notices during which no action on a project will occur.

4. Environmental Impact Statement

If the Environmental Assessment indicates that a significant environmental impact may occur and that the impact cannot be mitigated through changes in the project, then an Environmental Impact Statement (EIS) must be prepared.

12

Environmental Information Document

Please include the following information with the application:

- I.) **Proposed Project:** A concise description of the proposed system improvements should be provided along with an identification and location of the service area. A map of the project area locating mains and the facility should be attached. In addition, the existing and future population and an estimate on the amount of vacant land to be serviced should be noted.
- II.) **Purpose and Need:** A discussion of the need for improved water treatment works or mains should be provided with an emphasis on the location and severity of existing public hazards (potential or certified) and water quality/quantity problems.
- III.) **Description of the Future Environment Without the Project:** A brief account of the conditions that will exist in the future should a "no action" alternative be selected. This section should develop a picture of the future based on the current problems and the <u>historic</u> growth rate.
- IV.) Evaluation of Alternatives: A concise calculation of feasible alternatives should be provided. This comparison of alternatives should address in as much detail as is necessary, the cost-effectiveness of each option. In particular, the capital and O & M costs, significant primary and secondary environmental impacts, ability to implement, public acceptability and the need to comply with regulatory requirements are items which may need to be addressed. Where other reasons for rejecting an alternative exist they should be addressed along with an identification of any significant environmental benefits, which were lost by rejection of the alternative. In addition, where appropriate to the project, the evaluation of the alternatives should address water conservation, backwash waste management options, energy savings, project phasing and multiple use options.
- V.) **Description of the Existing Environment:** This description should include those environmental factors, which were considered during the environmental screening process, and are either unrelated to the alternative considered in this project or the proposed project has an insignificant level of impact, beneficial or adverse, on the environmental factor. A similar paragraph (to the following) should be prepared for this project. All environmental areas listed in the paragraph should be thoroughly investigated and the paragraph modified accordingly.

Sample Paragraph: (will need to be modified for each project)

Through the use of an Environmental Screening Checklist, this office has determined that the following factors/amenities wither do not exist within the service area of this water system or the resulting environmental effects are inconsequential and thus do not warrant further attention to this Environmental Assessment:

- Air quality
- Endangered or threatened species
- Fish and wildlife resources
- Wetlands/floodplains/coastal areas
- Surface/groundwater resources—quantity and/or quality related
- Backwash disposal
- Loss of prime agricultural land
- Excessive energy consumption

- Visual effects/community amenities
- Socioeconomic consideration
- Historic/archeological sites
- Wild and scenic rivers
- Other environmental sensitive areas
- VI.) *Environmental Consequences:* The major impacts of the project, other beneficial and adverse, primary and secondary should be considered. Unavoidable impacts, as well as irreversible or irretrievable resource commitments should be noted. Short-term uses or environmental gains should be considered in a tradeoff against long-term gains (i.e., what does the future bring in the way of available uses of land, water resources, health, etc., as a result of the selection of an option to solve perceived existing problems). A rationale for concluding that there will be no significant impact as a result of the selected alternative should be included.
- VII.) *Mitigating Measures:* (Those measures that have already been implemented or are available, either structural or non-structural, and which will minimize adverse impacts should be described.) The description should include existing land use controls, zoning ordinances, erosion and sedimentation control ordinances, water use ordinances, as well as project staging and changes in facility location or design. In addition, any conditions, which will be placed on the project approval or a future grant agreement, should be summarized.

14

Environmental Screening Checklist

The following questions are each followed by a series of three (3) boxes in which to respond and several blank lines to reference the source used in making the response. A negative response to each in a category will justify the decision of "no significant impact." The statements are phrased to include both primary and secondary impacts and were based upon criteria for an impact statement (40 CFR Part 6). The Section on "Land Use Planning and Management" should determine secondary impacts due to development.

If a definite negative response cannot be made, then the "possible adverse" box should be checked and the particular category discussed in the environmental assessment. The environmental assessment when written should summarize beneficial impacts and discuss possible adverse impacts and mitigating circumstances.

The phrasing "Does documentation exist..." was used for several questions due to the difficulty in being specific and thus possibly not relating to all situations. The Environmental Screening form itself is worded generally to invoke in the reviewer the responsibility to deeply consider each item rather than routinely check blocks.

Natural Environment

4		\sim	1
1.	Δ 1r	Oua	litx)
1.	Δ III	Oua	πιν

- a. Does documentation exist to indicate a possible violation of ambient air quality standards as a primary impact due to the project?
- b. Is significant or excessive development planned or expected which could yield a possible violation of ambient air quality standards as a secondary impact of the project?

c.	Does documentation exist to in secondary impact due to the pr	-	on of noise standards as a primary or
	Yes	No	Possible Adverse
	References:		
Wa	ater Quality		
a.	A sedimentation and erosion country (or other en	-	been and will not be submitted and nentation and erosion control.
	Yes	No	
b.	Does documentation exist to in or quantity of groundwater (e.g	•	re development could affect the quality area)?
	Yes	No	Possible Adverse

	ter Supply–Draw Down	a significant increase	in the amount of water to be withdrawn from
a.	aquifer.	a significant increase	in the amount of water to be withdrawn from
	Yes	No	Possible Adverse
	References:		
Bio	ology		
a.	· ·	•	ed in the initial or future service areas.
b.	Documentation exists location or future deve		nd/or their habitat will be affected by the facil
	Yes	No	Possible Adverse
	References:		
Sen	asitive Areas		
a.	The service area include state, or federal agency	•	ea designated or considered sensitive by local
	Yes	No	Possible Adverse
	References:		
Wa	tlands		
WE			

	se Planning and Manag						
Aı	negative response to all q	uestions will indicate	te minimal secondary impacts due to developme				
	e project does not confor- sting land use patterns.	m to existing land u	se plans or could cause significant changes to				
	Yes	No	Possible Adverse				
	References:						
Re	Reserve Capacity						
a.	Two filters in parallel facility.	in order to be able to	o backwash or repair one while still operating				
b.	Adequate fire capacity	reserve using Delav	ware State Fire Prevention Regulations.				
	Yes	No	Possible Adverse				
			Possible Adverse				
Laı	References:						
Laı	References:	ant land will be subj					

- Documentation exists which indicates that the proposed project will induce population changes or migration which could:
 - a. Surpass the water facility's capacity.
 - b. Affect demand or availability of energy sources.

		No	Possible Adverse
	References:		
Coast	tal zones would be affe	ected by water line rou	tings or subsequent development.
	Yes	No	Possible Adverse
	References:		
	e agricultural land wou opment.	lld be lost for its natura	l uses due to water line routing or subsequent
	Yes	No	Possible Adverse
	References:		
			ater line routing. (Where a possible adverse st be included in the environmental assessment
	Yes	No	Possible Adverse
	References:		
	wash disposal will occ	ur in an area with inad	equate sanitary landfill(s) or on land unsuitable
	-		equate sanitary landfill(s) or on land unsuitable Possible Adverse

For ODW Use Only

Additional Information Needed: Yes / No	Date Requested:	Date Received:
Comments:		
Recommendation:C.E.	FONSI	EIS
Rationale:		
Reviewing Engineer:		Date:

Section VI. Capacity Development

TECHNICAL CAPACITY

1.	What was the date of the most recent Sanitary Survey conducted by the Office of Drinking Water? List defects and when they were corrected.
2.	Provide the current number and type of service connections (residential, commercial, ect).
3.	List the type and number of violations the water system has had in the past 5 years.
4.	List the contaminant, the MCL, and the level detected for any increased monitoring the water system is required to perform.
5.	List the number of lead and copper samples and the monitoring schedule for the water system to maintain compliance.
6.	If the water system is out of compliance with the lead and copper rule, provide the plan of action to return to compliance.
7. 8.	Provide the last three monthly water works reports as reported to the Office of Drinking Water. Indicate the water pressure through out the system.

9. Provide a copy of the water system's maintenance schedule or log book listing when and by whom tank inspections, hydrant flushing and valve exercising are done.

10.	Provide a copy of the system's operating plan (list of procedures) in place for all treatment plants.
11.	Provide a copy of the system cross-connection control plan. What is the number of employees who have attended cross-connection control training in the past 5 years?
12.	Provide a copy of the water system emergency plan.
13.	List any security upgrades that have been implemented as a result of the vulnerability assessment or security training.
14.	Describe how local law enforcement has been consulted about security issues.
15.	Provide a copy of the communication plan to alert consumers of a threat of public health.
	Indicate the type(s) of training would be most beneficial to the water operator(s).
	How to Prepare for a Sanitary Survey
	SDWA Requirements
	Cross Connection Control
	Disinfection By-Product Rule
	Lead and Cooper Rule/Minor Revisions
	Sampling
	Valve exercising/system flushing
	Operation and maintenance manuals
	Emergency preparedness and response
	Other (please list)

MANAGERIAL

1.	What is the system's long term plan for growth, expansion, and/or upgrading the water system to address new regulatory requirements?
2.	Was the most recent Consumer Confidence Report (CCR) completed correctly and mailed to ODW and to your customers on time?
3.	Provide an organizational chart that includes elected officials and water system employees.
4.	Explain how policies include background checks on newly hired personnel.
5.	Explain exit procedures for personnel that choose or are asked to terminate their employment with the water system.
6.	Provide the name, license number and expiration date, and endorsements of the water operator. In there are several operators, please list the Direct Responsible Charge, as specified in Delaware Regulations.
7.	Provide the number of hours per week an operator is in attendance at the water system per week.
8.	Are water operators consulted on a regular basis about the condition and/or needs of the water system?
9.	List any considerations the water system has made based upon the source water assessment provided by DNREC

10. What is the percentage of unaccounted for water, how were these figures arrived at?	
11. Has regionalization with a neighboring community been explored?	_
Has the water system considered pooling resources such as personnel or equipment with another community?	_
13. Has leasing or contracting out water system operations been explored?	_
14. Provide documentation that privatization has been considered (municipalities only).	_
15. Provide documentation that elected officials have agreed to move forward with this loan as stated herein. Meeting minutes are acceptable.	
Indicate what type(s) of training that would be most beneficial to water system managers, including elected officials.	
Water System Basics for Elected Officials	
Time and Project Management	
SDWA & Compliance Planning	
Team Building	
Consumer Confidence Reports	
Public Notification Requirements	
Emergency Preparedness and Response	
Other (please list)	

23

FINANCIAL

Explain how the water system is a separately managed fund. ———————————————————————————————————					
2.	Explain how the operating reserve, capital reserve, and emergency reserves are funded.				
3.	How were the past five capital improvement projects financed?				
4.	Were bonds ever issued for capital improvement?				
5.	Explain the basis for determining customer charges?				
6.	What is the median house hold income for the service area?				
7.	What is the average quarterly bill for residential customers?				
8.	How are customers with delinquent bills addressed?				
9.	Explain how revenues from water billing provide adequate funds to meet the water system's annual operating expenses.				
10.	When was the water rate structure last reviewed or revised, how often is this done?				

Indicate what type(s) of training that would be most beneficial to water system financial personnel.
Asset Management
Capital Improvements Planning
Rate Setting
Budgeting From Scratch
Other (please list)

Section VII. Applicant Certification

This section is required and must be completed in order to be eligible for funding through the DWSRF Program.

Applicant's Certification

I hereby certify that the information provided in this application and on any attachments to this application is true and correct, to the best of my belief and knowledge. It is understood that the state may verify information and that untruthful or misleading information may be cause for rejection of this application. I certify that I am legally authorized to sign, date, and submit this loan application on behalf of the owner(s) of this water system.

The undersigned also agrees to clarify or supplement information pertaining to this application upon request.

Signature:	 	 	
Title:			
Date:	 	 	
Name:	 (printed)	 	